

Message Text

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PAGE 01 STATE 090592

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INFO OCT-01 ISO-00 SSO-00 /011 R

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DRAFTED BY: S/S-O:JSEGARS

APPROVED BY: S/S-O:NEWLIN

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O 022105Z MAY 74

FM SECSTATE WASHDC

TO AMEMBASSY MANAMA IMMEDIATE

S E C R E T STATE 090592

EXDIS

FOLLOWING REPEAT BEIRUT 5141 ACTION SECSTATE INFO AMMAN
CAIRO DAMASCUS JIDDA KUWAIT ABU DHABI TEL AVIV USUN 02 MAY

QUOTE

S E C R E T BEIRUT 5141

EXDIS

FOR AMBASSADOR TO IO AMB BUFFUM

TEL AVIV FOR SECRETARY'S PARTY

DEPT PASS MANAMA

EO 11652: GDS

TAGS: EAID SREF UNRWA XF

SUBJ: UNRWA FINANCES

SUMMARY: UNRWA COMGEN INFORMED US IN UTMOST-CONFIDENCE
MAY 2 THAT TIME IS FAST RUNNING OUT RE AGENCY'S FINANCIAL
CRISIS AND THAT HE IS THINKING OF WARNING HOST GOVTS
AS EARLY AS MAY 8 OF LIKELIHOOD OF REDUCTIONS IN REFUGEE
SERVICES BEGINNING JUN OR JUL. HE ASKED THAT HIS PLANS

SECRET

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PAGE 02 STATE 090592

IN THIS REGARD BE BROUGHT TO DEPT'S ATTENTION IN ORDER

ELICIT OUR COMMENTS AND ADVICE, EMD SUMMARY.

1. UNRWA COMGEN RENNIE AND DEP COMGEN MCELHINEY CALLED ON ME TODAY TO REVIEW STATE OF EFFORTS TO OBTAIN SUBSTANTIALLY INCREASED REVENUE TO COVER AGENCY'S DOLS 11 MILLION BUDGET DEFICIT OR, FAILING THAT, TO BEGIN PROCESS OF INFORMING INTERESTED GOVTS THAT MAJOR CUTBACKS IN REFUGEE SERVICES WILL ALMOST CERTAINLY HAVE TO BE MADE IN NEAR FUTURE. SIR JOHN NOTED THAT ALL OUR EFFORTS TO ELICIT ADDITIONAL FINANCIAL ASSISTANCE FROM WEALTHY ARAB GOVTS HAVE PRODUCED VERY LITTLE, THAT SUPPLEMENTARY CONTRIBUTION BY EEC IS STILL AWAITING COUNCIL OF MINISTERS DECISION IN BRUSSELS AND NO ASSURANCE THAT IT WILL MATERIALIZE WILL BE FORTHCOMING UNTIL END OF MAY AT EARLIEST, AND THAT HE HAS NO INFO RE PRECISE TIMING OF USG INITIATIVE TO MAKE SIZEABLE ONE-SHOT EMERGENCY DONATION TO UNRWA--PROSPECTS FOR WHICH WE HAD HOPED WOULD BE ENHANCED BY NEWS OF ADDITIONAL EEC AND ARAB CONTRIBUTIONS. RECALLING THAT HE HAD PROMISED AMBASSADOR BUFFUM LAST MONTH IN NEW YORK TO INFORM HIM BEFORE MAKING ANY FORMAL MOVE TO WARN ARAB HOST GOVTS THAT CUTBACKS MAY BE IMMINENT, SIR JOHN ASKED THAT WE INFORM AMBASSADOR BUFFUM THAT AGENCY'S POSITION (RE BOTH ITS FINANCES AND NEED TO SET CUTBACK PROCESS IN MOTION IN MOST ORDERLY FASHION) HAS NOW BECOME SO CRITICAL THAT HE BELIEVES HE SHOULD START PROCESS OF FORMALLY NOTIFYING HOST GOVTS ABOUT MAY 8.

2. RENNIE ADDED THAT HIS HAND HAD ALREADY BEEN FORCED SOMEWHAT IN THIS REGARD BY FACT THAT UNRWA TEACHERS IN EAST JORDAN ARE PLANNING STRIKE FOR HIGHER ALLOWANCES IN

NEAR FUTURE AND THAT JORDANIAN MINISTER OF EDUCATION AMER IS SUPPORTING THEIR DEMANDS--DESPITE FACT THAT GOJ IS, OR SHOULD BE, WELL AWARE OF AGENCY'S GRAVE FINANCIAL DILEMMA. COMGEN HAS SENT STRONG LETTER TO AMER EXPRESSING HIS SHOCK AT THIS STATE OF AFFAIRS, NOTING IT COMES AT TIME WHEN UNRWA IS VIRTUALLY BROKE AND IS ALREADY REVIEWING MAJOR CUTBACKS IN UNRWA SERVICES WITH VIEW TO AVOIDING BANKRUPTCY. RENNIE SAID SINCE NEWS THAT UNRWA IS SERIOUSLY CONSIDERING CUTBACKS IS LIABLE TO BE CIRCULATED

SECRET

SECRET

PAGE 03 STATE 090592

WITHIN GOJ AND TO OTHER ARAB HOST GOVTS, HE FEELS OBLIGED TO BEGIN FORMAL PROCESS OF WARNING HOST GOVTS THAT THIS POSSIBILITY IS REAL AND IMMINENT, OUTLINING EXTENT TO WHICH RATION AND EDUCATION SERVICES MAY HAVE TO BE REDUCED, AND PREPARING FOR EMERGENCY ADCOM MEETING THAT WILL INEVITABLY RESULT. BEFORE DOING SO, HOWEVER, SIR JOHN ASKED ME TO BRING HIS TIMETABLE TO AMBASSADOR BUFFUM'S ATTENTION AND INQUIRE IF THERE IS ANY POSSIBILITY

THAT ASSURANCE OF SPECIAL US CONTRIBUTION MIGHT BE FORTHCOMING
IN TIME TO AVOID HIS HAVING TO PROCEED WITH SCENARIO OUTLINED
ABOVE.

3. IN THIS CONNECTION, SIR JOHN NOTED THAT ACCORDING TO
HIS LATEST INFO, TOTAL EEC CONTRIBUTION (COMMUNITY PLUS
INDIVIDUAL MEMBER GOVTS) TO UNRWA FOR 1974 WILL AMOUNT TO
SLIGHTLY OVER DOLS 24 MILLION. THIS FIGURE, WHICH EXCEEDS
LAST YEAR'S TOTAL EEC CONTRIBUTION BY ALMOST DOLS 5 MILLION,
DOES NOT RPT NOT INCLUDE EXPECTED EEC SUPPLEMENTARY DONATION
CURRENTLY AWAITING COUNCIL OF MINISTERS DECISION. IF
LATTER DONATION IS FORTHCOMING (PROBABLY NOT TO BE
AUTHORIZED BEFORE JUN/JUL AT EARLIEST), TOTAL EEC
CONTRIBUTION TO UNRWA WOULD OUTSTRIP US ANNUAL CONTRIBUTION
(DOLS 25.2 MILLION) FOR FIRST TIME IN HISTORY.
COMGEN HOPES THAT THIS DEVELOPMENT MIGHT SERVE TO ASSIST
DEPT IN PRESENTING ITS PROPOSAL FOR ADDITIONAL US
EMERGENCY ASSISTANCE TO UNRWA TO CONGRESS.

4. I BRIEFED RENNIE ON STATE OF OUR EFFORTS TO ELICIT
ADDITIONAL CONTRIBUTIONS FROM WEALTHY ARAB STATES. (HE
WAS PARTICULARLY ENCOURAGED TO HEAR OF EMBASSY ABU
DHABI'S EFFORTS WITH UAEG.) SIR JOHN SAID HE HOPED WE
MIGHT SUCCEED, BUT REITERATED THAT TIME IS RUNNING INCREASINGLY
SHORT AND THAT AGENCY'S POSITION IN CONTINUING
ABSENCE OF ANY EVIDENCE THAT SUPPLEMENTAL ASSISTANCE
WILL BE FORTHCOMING OBLIGES HIM TO NOTIFY US OF HIS THINKING.
HE STATED HE WOULD OF COURSE POSTPONE HIS APPROACHES
TO HOST GOVTS IF SUCH APPROACHES MIGHT COMPLICATE THE
SECRETARY'S CURRENT EFFORTS IN THE AREA. HE ADDED HOWEVER
THAT IF SOME WEEKS FROM NOW UNRWA IS STILL FACED
WITH ITS FINANCIAL DILEMMA, NEED FOR EVENTUAL CUTBACKS
WOULD BE EVEN MORE DRASTIC AND PAINFUL--AND UNFAVORABLE
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PAGE 04 STATE 090592

AREA REPERCUSSIONS WOULD LIKELY BE EVEN MORE VIOLENT
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